

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SS-15 NSC-05 CIAE-00 PM-03 INR-05 L-02

ACDA-05 NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-06

TRSE-00 SAJ-01 INT-05 /065 W

----- 101453

R 181500Z DEC 74

FM USMISSION NATO

TO SECSTATE WASHDC 9362

SECDEF WASHDC

CINCUSAREUR

INFO JCS WASHDC

CMDR MTMC WASHDC

OFFICE OF PREPAREDNESS GSA WASHDC

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

USCINCEUR

C O N F I D E N T I A L USNATO 6991

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJECT: CEPT: PBEIST AD HOC STUDY GROUP ON LINES OF COMM-
UNICATION (LOC)

REF: A. USNATO 6640 (NOTAL)

B. CINCUSAREUR MSG. 060901Z DEC 74 (NOTAL)

SECDEF FOR OASD/I&L, MR. ALTIZER; JCS FOR COL. MIDDLETON;
MTMC FOR MG DEL MAR; EUCOM FOR COL. SUTTON; CINCUSAREUR
FOR COL. CARR.

AD HOC STUDY GROUP WILL MEET AT NATO HQS ON 7-8 JANUARY.
QUOTED BELOW IS NOTE (RECEIVED IN USNATO 18 DEC.) FROM CHAIRMAN,
MR. KORTEWEG (NETH) WHICH CONTAINS CONSIDERATIONS ON APP-
ROACH TO SUBJECT, WITH REQUEST THEY BE PASSED TO COL. GAINEY,
CHIEF OF STAFF, USATRANSCOMEUR, U.S. REP., AND LTC TAYLOR,
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USAREUR, STUDY GROUP RAPPORTEUR.

BEGIN QUOTE

TO THE PARTICIPANTS TO THE FIRST MEETING OF
THE PBEIST AD HOC GROUP ON L.O.C. (1)

NOTE BY THE CHAIRMAN.

WITH A VIEW TO THE FIRST MEETING OF OUR AD HOC GROUP ON THE 7TH OF JANUARY 1975 I MAY PRESENT HERewith SOME PERSONAL CONSIDERATIONS ON THE SUBJECT WHICH MIGHT BE HELPFUL IN DECIDING WHERE TO START AND HOW TO APPROACH OUR TASK, BEARING IN MIND ALSO THAT THE TIME AVAILABLE FOR SUBMITTING A FIRST PROGRESS REPORT (THE END OF MARCH 1975) IS RATHER SHORT AND THAT WE THEREFORE SHOULD NOT WANT TO UNDERTAKE TOO MUCH AT A TIME.

1. THE CONCEPT OF A WARTIME "LINE OF COMMUNICATIONS" IS OF COURSE NOT A NEWLY BORN PHENOMENON SUDDENLY PRESENTING A SET OF UNANTICIPATED PROBLEMS. ALTHOUGH THE TERM "L.O.C." AS SUCH MAY HAVE BEEN INTRODUCED IN PBEIST DISCUSSIONS ONLY ABOUT ONE YEAR AGO, THOSE ENGAGED IN THE ACTIVITIES OF THAT PLANNING BOARD HAVE BEEN AWARE FROM THE BEGINNING THAT THERE WOULD BE LINES OF COMMUNICATIONS TO SUPPORT IN A GENERAL NATO WAR. IT WAS ONE OF THE REASONS FOR THE INSTITUTION OF PBEIST, OF THE PARTICIPATION OF U.K. AND U.S. DELEGATIONS AND OF THE PRESENCE OF NATO MILITARY AUTHORITIES. IN MANY PBEIST DECISIONS L.O.C. ASPECTS WERE RECOGNIZED.

2. SO FAR, HOWEVER, THE SUBJECT HAS MOSTLY BEEN DEALT WITH IN RATHER GENERAL TERMS, MORE AS A MATTER OF PRINCIPLE THAN WITH A VIEW TO SOLUTION OF CONCRETE AND CLEARLY DEFINED PROBLEMS. SINCE THE COMING INTO FORCE OF THE NORTH ATLANTIC TREATY VARIOUS INCIDENTAL ARRANGEMENTS HAVE BEEN CONCLUDED BETWEEN ALLIED COUNTRIES WHICH CAN BE IDENTIFIED AS DEALING WITH L.O.C. SUPPORT BUT A MORE COMPLETE SET OF L.O.C. REQUIREMENTS HAS BEEN PRESENTED BY THE U.S. TO THE BENELUX COUNTRIES ON THE OCCASION OF THE NEGOTIATIONS WITH THESE COUNTRIES ON BILATERAL L.O.C. AGREEMENTS. THE MOST COMPLETE REVIEW OF SUCH REQUIREMENTS, DIRECTLY AVAILABLE TO THE AD HOC GROUP, IS CONTAINED IN THE DOCUMENT AC/98-D/696. IT WOULD SEEM WORTH WHILE FOR THE GROUP TO STUDY THIS DOCUMENT

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IN MORE DETAIL TO SEE WHAT ASSISTANCE IT CAN GIVE US AND WHICH QUESTIONS IT CALLS FORWARD. THE L.O.C. CONCEPT COMPRISES VARIOUS DIFFERENT ELEMENTS MANY OF WHICH ARE OF NO DIRECT CONCERN TO PBEIST. THE AD HOC GROUP COULD CONCENTRATE MAINLY ON THE EMPLOYMENT OF PORTS AND INLAND TRANSPORT IN BEHALF OF L.O.C.

(1) FIRST MEETING OF LOC GROUP TO BE HELD AT NATO HEAD-QUARTERS, BRUSSELS, ON TUESDAY 7TH JANUARY, 1975, STARTING AT 9.30 A.M. AND ON WEDNESDAY 8TH JANUARY.

3. APART FROM THE GENERAL PRINCIPLE WITH REGARD TO MUTUAL AID LAID DOWN IN ARTICLE 3 OF THE NORTH ATLANTIC TREATY ANY

SUBSTANTIAL COMMITMENTS BY A HOST COUNTRY TO PROVIDE SUPPORT FOR A GUEST COUNTRIES' L.O.C. WILL RESULT FROM THE BILATERAL AGREEMENTS CONCLUDED OR TO BE CONCLUDED. THESE AGREEMENTS WILL THEREFORE REMAIN THE BASIS FOR INTERALLIED L.O.C. ACTIVITY. TO COMPLY WITH L.O.C. COMMITMENTS THE HOST COUNTRY CONCERNED WILL USE THE NATIONAL RESOURCES IT CAN DISPOSE OF AND CONTROL BY MEANS OF ANY EMERGENCY POWERS AND SPECIAL GOVERNMENTAL MACHINERY DESIGNED FOR WARTIME. ON THE WHOLE THOSE MEANS MAY BE SUFFICIENT BUT EMERGENCY POWERS ARE NOT UNLIMITED AND IN MANY CASES THEY DO NOT REACH BEYOND NATIONAL BORDERS.

AS FAR AS L.O.C.'S CROSS FRONTIERS L.O.C. ACTIVITY WILL BE DEPENDENT ON DIFFERENT NATIONAL EMERGENCY SYSTEMS AND THESE SYSTEMS SHOULD BE LINKED TO GUARANTEE A PROPER FUNCTIONING. I WOULD THINK THEREFORE THAT THE AD HOC GROUP WOULD WANT TO HAVE AS MUCH AS POSSIBLE INFORMATION ON THE CONTENTS AND THE RANGE OF THE VARIOUS BILATERAL AGREEMENTS.

4. SINCE ITS ESTABLISHMENT PBEIST HAS DEVISED A GREAT NUMBER OF ARRANGEMENTS AND REACHED MANY AGREEMENTS IN ORDER TO COORDINATE EUROPEAN WARTIME PORT ACTIVITY AND TO MAINTAIN AN EFFICIENT SYSTEM OF INTERNATIONAL INLAND TRANSPORT TO SERVE THE ALLIED WAR EFFORT. MANY OF THESE PROVISIONS CAN BE UTILIZED FOR L.O.C. PURPOSES OR COULD BE ADAPTED TO IMPROVE L.O.C. SUPPORT.

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5. THE ABOVE CONSIDERATIONS ARE PRESENTED FOR DISCUSSION. SOME OF THE MATERIAL COULD POSSIBLY BE USED TO MATERIALIZE SOME ITEMS FOR OUR FIRST AGENDA, SUCH AS:

- A. DISCUSSION OF DOCUMENT AC/98-D/696.
 - B. EXCHANGE OF INFORMATION ON BILATERAL L.O.C. AGREEMENTS IN EXISTENCE OR IN PREPARATION.
 - C. REVIEW OF EXISTING PBEIST PROVISIONS TO SERVE L.O.C. PURPOSES.
 - D. FURTHER PROGRAMME OF ACTIVITIES OF THE AD HOC GROUP.
- I AM, HOWEVER, OPEN TO ANY SUGGESTIONS AS FAR AS AN AGENDA IS CONCERNED.

6. AS DOCUMENTS YOU MIGHT WISH TO HAVE AVAILABLE DURING THE MEETING I MAY MENTION:

AC/15-D/289 AND ANNEXES.
AC/98-D/696
AC/15-D/WP/44 AND ADDENDUM.
END QUOTE
BRUCE

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<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 18 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO06991
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741275/abbryzcn.tel
Line Count: 161
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. USNATO 6640 (NOTAL) B. CINCUSAREUR MSG. 060901Z DEC 74 (NOTAL)
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 09 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 APR 2002 by boyleja>; APPROVED <30-Oct-2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CEPT: PBEIST AD HOC STUDY GROUP ON LINES OF COMM- UNICATION (LOC)
TAGS: MARR, US, NATO
To: STATE
SECDEF
CINCUSAREUR INFO JCS
CMDR MTMC
OFFICE OF PREPAREDNESS GSA
BONN
BRUSSELS

THE HAGUE
USCINCEUR

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005